

LOCAL GOVERNMENT COMMISSION

Wednesday
September 29, 2021

9:00 A.M.

515 Irvis Office Building

MEMBERS

Senator Scott E. Hutchinson, Chairman
Senator Judy Ward
Senator Cris Dush
Senator Judith L. Schwank
Senator Timothy P. Kearney
Representative R. Lee James
Representative Dan Moul
Representative Jerry Knowles
Representative Robert Freeman
Representative Christina D. Sappey

STAFF

David A. Greene, Executive Director
Kristopher J. Gazsi, Assistant Director-Legal Counsel
Danette H. Magee, Senior Research Analyst
Julia E. Frey, Research Analyst
Karen S. Bear, Executive Assistant
Sonya I. Ebersole, Fiscal Administrator

AGENDA

1. The meeting is called to order.
2. Executive Session:
 - a. Hiring of Associate Legal Counsel.
 - b. Evaluation/Retention of the Executive Director.
3. Approval of the minutes of the July 14, 2021, business meeting.
4. Approval of the financial reports for July and August 2021.
5. Legislative Concepts Resulting from COVID-19 Hearing.
6. Other Business.
7. Adjournment.

LIVESTREAM BUSINESS MEETING OF THE LOCAL GOVERNMENT COMMISSION

Wednesday, July 14, 2021

The livestream meeting of the Local Government Commission (Commission) was called to order by Senator Scott E. Hutchinson at 9:05 a.m. with the following Commission Members, staff and guests participating remotely:

MEMBERS

**Senator Scott E. Hutchinson, Chair
Senator Judy Ward
Senator Cris Dush
Representative R. Lee James
Representative Dan Moul
Representative Jerry Knowles
Representative Christina D. Sappey**

STAFF

**David A. Greene, Executive Director
Kristopher J. Gazsi, Assistant Director
Danette H. Magee, Senior Research Analyst
Julia E. Frey, Research Analyst
Karen S. Bear, Executive Assistant
Sonya I. Ebersole, Fiscal Administrator**

GUESTS

**Justin Leventry, Senator Hutchinson's Office
Matt Maniskas, Senator Schwank's Office
Sam Arnold, Senator Kearney's Office
Bre Medevich, Representative Freeman's Office
Shamyra Watkins, Senator Hughes' Office
Mary Yoder, Senate Local Government Committee (R)
Rob Gaertner, House Local Government Committee (R)
Kyle Schaeffer, House Local Government Committee (R)
Jon Castelli, House Local Government Committee (D)
Tim Scott, House Urban Affairs Committee (D)
Kyle Kopko, Center for Rural Pennsylvania
Jonathan Johnson, Center for Rural Pennsylvania
Andrew Sheaf, PA Department of Community and Economic Development
Melissa Gates, County Commissioners Association of Pennsylvania
Ashley White, County Commissioners Association of Pennsylvania
Amy Sturges, Pennsylvania Municipal League
Kaitlin Errickson, Pennsylvania Municipal League
Ed Troxell, Pennsylvania State Association of Boroughs
Eric Feder, Pennsylvania State Association of Elected County Officials
Joe Gerdes, Pennsylvania State Association of Township Supervisors
Beth Brelje, Epoch Times**

LIVESTREAM BUSINESS MEETING OF THE LOCAL GOVERNMENT COMMISSION

Page 2 – July 14, 2021

The recorded livestream meeting was conducted with both Member and Commission staff participation. On Wednesday, July 7, 2021, notice of the meeting was posted on the committee meeting pages of the Senate of Pennsylvania and the House of Representatives through the Legislative Data Processing Center. The meeting information was posted on the Commission's website, www.lgc.state.pa.us, on Wednesday, July 14, 2021, prior to the meeting. Any questions on agenda items for consideration by the Commission were addressed during the meeting. After adjournment, the recording of the meeting will be posted on the Commission's website at www.lgc.state.pa.us.

The Members discussed the minutes of the June 16, 2021, business meeting, which were unanimously approved on a motion by Representative Sappey and a second by Representative Knowles. The financial reports for the month of June 2021 were presented, and an explanation was given by the Executive Director. The Executive Director also reported that the Commission was flat funded for the fiscal year 2021-2022, and he anticipates that the amount appropriated will be sufficient for the Commission's annual operation. The financial reports were unanimously approved on a motion by Senator Ward and a second by Representative James.

The Executive Director welcomed to the meeting Kyle Kopko and Jonathan Johnson, Executive Director and Senior Policy Analyst, respectively, of the Center for Rural Pennsylvania (Center). The Commission and the Center propose to conduct a short demographic survey of elected municipal officials to gather information that will help the Commission and the Center better understand the individuals who serve as elected municipal officials and why they choose to serve their communities. The proposed questionnaire and draft letters to the municipal associations and elected officials were provided to the Members for their review. The letters and the survey will be disseminated via electronic mail to all elected municipal officials from the membership lists from the Pennsylvania Municipal League, the Pennsylvania State Association of Boroughs, and the Pennsylvania State Association of Township Supervisors. The 29-question survey is slated to be sent to municipal officials July 16 with responses due by July 31. The Executive Director emphasized that the responses would be kept strictly confidential. In the past, the Center conducted similar surveys of local government officials in rural municipalities with populations below 2,500. This year the Center and the Commission partnered to expand the survey to include municipal officials from all municipal corporation classifications. After a brief discussion, the Members unanimously approved on a motion by Senator Dush and a second by Representative Sappey to approve the draft letters and survey for distribution to all elected municipal officials. The results will be revealed at the Commission's Symposium to be conducted on Thursday, October 21, 2021. Representative Knowles, Chairman of the House Local Government Committee, announced that he and Senator Dush, Chairman of the Senate Local Government Committee, plan to conduct a joint hearing to gather feedback from local governments as to possible lessons learned during the COVID-19 pandemic and to determine best practices. Representative Knowles and Senator Dush both stated that they are eager to review the results from the survey.

Mr. Johnson excitedly announced that the federal Office of Management and Budget has backed away from a plan to change the way it defines metropolitan and nonmetropolitan counties. The proposal would have raised the minimum core-city size for a metropolitan statistical area from 50,000 to 100,000 residents. The change would have reclassified 251 currently metropolitan counties as nonmetropolitan, based on current population figures. The affected counties contain a

LIVESTREAM BUSINESS MEETING OF THE LOCAL GOVERNMENT COMMISSION

Page 3 – July 14, 2021

combined population of about 18 million. The change would have raised the nation's nonmetropolitan population from about 46 million to 64 million.

The Executive Director announced that Assistant Director Kris Gazsi will be speaking at the Commission's inaugural Legislative Lunch and Learn Series on August 25, 2021. Mr. Gazsi's presentation is entitled, *Basics of Municipal Financial Recovery: The Structure of Act 47*. The forum is for legislative attorneys, legislators, and staff to learn about and collaborate on issues related to municipal law. Lunch and Learn seminars are free to attend and are approved for 1 hour of continuing legal education (CLE) credit.

Commission Research Analyst Julia Frey has received 16 proposals to be presented at the Commission's Symposium slated for Thursday, October 21, 2021. It is anticipated that there will be at least three roundtable discussions that preliminarily include topics relating to finance, technology, and intergovernmental cooperation. The Executive Director will keep the Members updated as the planning for the seminar progresses.

The Commission has received 11 resumes for the associate legal counsel position vacancy created by the retirement of Commission Senior Legal Counsel Wanda Dehan in November 2020. The Executive Director stated that legislative or municipal government experience is preferred for the entry level position. Interviews will be conducted in mid-August with the resumes of the final three candidates presented to the Members at the September 29 business meeting.

As the last order of business, the Executive Director announced that the next Commission business meeting will be conducted on Wednesday, September 29, 2021, at 9:00 a.m. Consistent with past practice, the members unanimously agreed to forego an August business meeting.

Prior to adjournment, Representative Moul inquired as to whether there is a statewide organization that helps small municipalities with employee background checks. After a brief conversation among the meeting participants, the Executive Director stated that he and Mr. Gazsi would do some research on the matter and schedule a meeting with Representative Moul to further discuss the issue.

The meeting adjourned at 9:45 a.m.

ATTESTED:


August 25, 2021

LOCAL GOVERNMENT COMMISSION
FINANCIAL STATEMENT
MONTH OF JULY 2021
GENERAL ACCOUNT

4A

APPROPRIATION: 30118

Fiscal Year	Balance as of 07/01/2021	Balance as of 07/01/2021	Current Month Change	Year-to-Date Change	Balance as of 07/31/2021
2019-20	FY Beginning Balance	\$375,146.48			
	Monthly Beginning Balance		\$375,146.48		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		\$0.00	\$0.00	
	Year-to-Date Balance				\$375,146.48
2020-21	FY Beginning Balance	\$1,081,980.72			
	Monthly Beginning Balance		\$1,081,980.72		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$209.88		
	Net Change		\$209.88	\$209.88	
	Year-to-Date Balance				\$1,082,190.60
2021-22	FY Beginning Balance	\$0.00			
	Monthly Beginning Balance		\$0.00		
	Monthly Expenses		(\$102,118.34)		
	Monthly Refunds or Transfers		\$1,283,000.00		
	Net Change		\$1,180,881.66	\$1,180,881.66	
	Year-to-Date Balance				\$1,180,881.66
Total Available		\$1,457,127.20			\$2,638,218.74
Three Month Reserve		268,500.00			268,500.00
Total Available Less Three Month Reserve		\$1,188,627.20			\$2,369,718.74

EXPENDITURES: 30118

Monthly Expenses

July	\$102,118.34	Oct.	Jan.	Apr.
Aug.		Nov.	Feb.	May
Sept		Dec.	Mar.	June

Itemized Expenses

	Total for Month	Total to Date
Salaries	\$25,737.46	\$25,737.46
Federal Withholding Tax	\$4,053.64	\$4,053.64
State Income Tax	\$1,247.98	\$1,247.98
Keystone - Local Wage Tax	\$700.88	\$700.88
Employee Social Security & Medicare	\$2,989.80	\$2,989.80
Employee Senate Benefits	\$394.18	\$394.18
State Employee Combined Appeal	\$40.00	\$40.00
Deferred Compensation	\$1,390.00	\$1,390.00
Local Service Tax	\$78.00	\$78.00
Employee Unemployment Compensation	\$23.68	\$23.68
State Social Security & Medicare	\$2,989.80	\$2,989.80
State Share Retirement	\$37,818.62	\$37,818.62
Highmark Blue Shield	\$15,655.08	\$15,655.08
Senate Benefits	\$4,258.56	\$4,258.56
Miscellaneous	\$1,714.68	\$1,714.68
Retirement - EmployEE Defined Benefits	\$2,618.40	\$2,618.40
Retirement - EmployEE Defined Contribution	\$142.96	\$142.96
Retirement - EmployER Defined Contributions	\$264.62	\$264.62
Total	\$102,118.34	\$102,118.34

LOCAL GOVERNMENT COMMISSION
CHECKS WRITTEN IN JULY

7/1/2021

VT#20214501001

Harrisburg wage tax deductions	-350.44
Social security deductions	1,211.56
Dental care insurance	322.20
Local Services Tax	39.00
SECA deductions	20.00
Deferred Comp deductions	695.00
Social Security	1,211.56
Vision care insurance	48.44
Federal income tax deductions	2,026.82
Harrisburg wage tax deductions	350.44
Hospitalization insurance	7,827.54
Medicare insurance	283.34
Group life insurance, additional	14.80
Group life insurance	64.27
Medicare deductions	283.34
UC deductions	11.84
Wages	12,868.73
Employee Contributions deduction	197.09
State tax deductions	623.99
Prescription drug insurance	1,676.23
Retirement - EmployER Defined Contributions	49.49
Retirement - EmployEE Defined Benefits	1,309.20
Retirement - EmployEE Defined Contribution	71.48

7/8/2021

VT#04500000028872

Legislative Reference Bureau	75.00
------------------------------	-------

7/8/2021

RE#45003519

PSAECO	-209.88
--------	---------

7/13/2021

VT#04500000028916

Harrisburg wage tax deductions	2,054.82
--------------------------------	----------

7/13/2021

VT#04500000028923

State Employees' Retirement Fund	165.64
----------------------------------	--------

7/13/2021

VT#04500000028931

Gazsi, Kristopher J.	350.00
Quadient, Inc.	202.53
Thomson Reuters - West	835.63
Verizon	107.52

7/15/2021

VT#20214501002

Harrisburg wage tax deductions	-350.44
Social security deductions	1,211.56
Dental care insurance	322.20
Local Services Tax	39.00
SECA deductions	20.00
Deferred Comp deductions	695.00
Long-term disability insurance	70.95

Social Security	1,211.56
Vision care insurance	48.44
Federal income tax deductions	2,026.82
Harrisburg wage tax deductions	350.44
Hospitalization insurance	7,827.54
Medicare insurance	283.34
Group life insurance, additional	14.80
Medicare deductions	283.34
UC deductions	11.84
Wages	12,868.73
Employee Contributions deduction	197.09
State tax deductions	623.99
Prescription drug insurance	1,676.23
Retirement - EmployER Defined Contributions	49.49
Retirement - EmployEE Defined Benefits	1,309.20
Retirement - EmployEE Defined Contribution	71.48
7/20/2021	
VT#04500000029032	
State Employees' Retirement Fund	37,818.62
7/30/2021	
VT#04500000029140	
Gazsi, Kristopher J.	219.00

LOCAL GOVERNMENT COMMISSION
 FINANCIAL STATEMENT
 MONTH OF JULY 2021
 CODE ACCOUNT

APPROPRIATION: 30121

Fiscal Year	Balance as of 07/01/2021	Balance as of 07/01/2021	Current Month Change	Year-to-Date Change	Balance as of 07/31/2021
2017-18	FY Beginning Balance	\$117,355.54			
	Monthly Beginning Balance		\$117,355.54		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		\$0.00	\$0.00	
	Year-to-Date Balance				\$117,355.54
2018-19	FY Beginning Balance	\$23,065.40			
	Monthly Beginning Balance		\$23,065.40		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		\$0.00	\$0.00	
	Year-to-Date Balance				\$23,065.40
2019-20	FY Beginning Balance	\$24,063.00			
	Monthly Beginning Balance		\$24,063.00		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		\$0.00	\$0.00	
	Year-to-Date Balance				\$24,063.00
2020-21	FY Beginning Balance	\$24,000.00			
	Monthly Beginning Balance		\$24,000.00		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		\$0.00	\$0.00	
	Year-to-Date Balance				\$24,000.00
2021-22	FY Beginning Balance	\$0.00			
	Monthly Beginning Balance		\$0.00		
	Monthly Expenses		(\$75.00)		
	Monthly Refunds or Transfers		\$24,009.00		
	Net Change		\$23,934.00	\$23,934.00	
	Year-to-Date Balance				\$23,934.00
Total Available		\$188,483.94			\$212,417.94

EXPENDITURES: 30121

Monthly Expenses

July	\$75.00	Oct.	Jan.	Apr.
Aug.		Nov.	Feb.	May
Sept		Dec.	Mar.	June

Itemized Expenses

	<u>Total for Month</u>	<u>Total to Date</u>
Other publications	\$75.00	\$75.00
Total	<u>\$75.00</u>	<u>\$75.00</u>

LOCAL GOVERNMENT COMMISSION
FINANCIAL STATEMENT
MONTH OF AUGUST 2021
GENERAL ACCOUNT

4B

APPROPRIATION: 30118

Fiscal Year	Balance as of 07/01/2021	Balance as of 08/01/2021	Current Month Change	Year-to-Date Change	Balance as of 08/31/2021
2019-20	FY Beginning Balance	\$375,146.48			
	Monthly Beginning Balance		\$375,146.48		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		(\$200,809.40)		
	Net Change		(\$200,809.40)	(\$200,809.40)	
	Year-to-Date Balance				\$174,337.08
2020-21	FY Beginning Balance	\$1,081,980.72			
	Monthly Beginning Balance		\$1,082,190.60		
	Monthly Expenses		\$0.00		
	Monthly Refunds or Transfers		\$200,809.40		
	Net Change		\$200,809.40	\$201,019.28	
	Year-to-Date Balance				\$1,283,000.00
2021-22	FY Beginning Balance	\$0.00			
	Monthly Beginning Balance		\$1,180,881.66		
	Monthly Expenses		(\$63,956.48)		
	Monthly Refunds or Transfers		\$0.00		
	Net Change		(\$63,956.48)	\$1,116,925.18	
	Year-to-Date Balance				\$1,116,925.18
	Total Available	\$1,457,127.20			\$2,574,262.26
	Three Month Reserve	268,500.00			268,500.00
	Total Available Less Three Month Reserve	\$1,188,627.20			\$2,305,762.26

EXPENDITURES: 30118

Monthly Expenses

July	\$102,118.34	Oct.	Jan.	Apr.
Aug.	\$63,956.48	Nov.	Feb.	May
Sept		Dec.	Mar.	June

Itemized Expenses

	<u>Total for Month</u>	<u>Total to Date</u>
Salaries	\$25,737.46	\$51,474.92
Federal Withholding Tax	\$4,053.64	\$8,107.28
State Income Tax	\$1,247.98	\$2,495.96
Keystone - Local Wage Tax	\$700.88	\$1,401.76
Employee Social Security & Medicare	\$2,989.80	\$5,979.60
Employee Senate Benefits	\$394.18	\$788.36
State Employee Combined Appeal	\$40.00	\$80.00
Deferred Compensation	\$1,390.00	\$2,780.00
Local Service Tax	\$78.00	\$156.00
Employee Unemployment Compensation	\$23.68	\$47.36
State Social Security & Medicare	\$2,989.80	\$5,979.60
State Share Retirement	\$0.00	\$37,818.62
Highmark Blue Shield	\$15,655.08	\$31,310.16
Senate Benefits	\$4,258.56	\$8,517.12
Miscellaneous	\$1,537.08	\$3,251.76
Retirement - Employee Defined Benefits	\$2,618.40	\$5,236.80
Retirement - Employee Defined Contribution	\$142.96	\$285.92
Retirement - Employee Defined Contributions	\$98.98	\$363.60
Total	\$63,956.48	\$166,074.82

LOCAL GOVERNMENT COMMISSION
CHECKS WRITTEN IN AUGUST

8/2/2021

VT#20214501003

Harrisburg wage tax deductions	-350.44
Social security deductions	1,211.56
Dental care insurance	322.20
Local Services Tax	39.00
SECA deductions	20.00
Deferred Comp deductions	695.00
Social Security	1,211.56
Vision care insurance	48.44
Federal income tax deductions	2,026.82
Harrisburg wage tax deductions	350.44
Hospitalization insurance	7,827.54
Medicare insurance	283.34
Group life insurance, additional	14.80
Group life insurance	64.27
Medicare deductions	283.34
UC deductions	11.84
Wages	12,868.73
Employee Contributions deduction	197.09
State tax deductions	623.99
Prescription drug insurance	1,676.23
Retirement - EmployER Defined Contributions	49.49
Retirement - EmployEE Defined Benefits	1,309.20
Retirement - EmployEE Defined Contribution	71.48

8/16/2021

VT#04500000029314

Gazsi, Kristopher J.	78.00
Gazsi, Kristopher J.	307.16
Thomson Reuters - West	835.63
Verizon	105.23
AT&T	5.99

8/16/2021

IT#04500000029315

Dept of General Services	3.76
Dept of General Services	199.31

8/16/2021

VT#20214501004

Harrisburg wage tax deductions	-350.44
Social security deductions	1,211.56
Dental care insurance	322.20
Local Services Tax	39.00
SECA deductions	20.00
Deferred Comp deductions	695.00
Long-term disability insurance	70.95
Social Security	1,211.56
Vision care insurance	48.44
Federal income tax deductions	2,026.82
Harrisburg wage tax deductions	350.44
Hospitalization insurance	7,827.54
Medicare insurance	283.34
Group life insurance, additional	14.80
Medicare deductions	283.34

UC deductions	11.84
Wages	12,868.73
Employee Contributions deduction	197.09
State tax deductions	623.99
Prescription drug insurance	1,676.23
Retirement - EmployER Defined Contributions	49.49
Retirement - EmployEE Defined Benefits	1,309.20
Retirement - EmployEE Defined Contribution	71.48
8/18/2021	
IT#0450000029373	
Dept of General Services	2.00

LOCAL GOVERNMENT COMMISSION
FINANCIAL STATEMENT
MONTH OF AUGUST 2021
CODE ACCOUNT

APPROPRIATION: 30121

Fiscal Year		Balance as of 07/01/2021	Balance as of 08/01/2021	Current Month Change	Year-to-Date Change	Balance as of 08/31/2021
2017-18	FY Beginning Balance	\$117,355.54				
	Monthly Beginning Balance		\$117,355.54			
	Monthly Expenses			\$0.00		
	Monthly Refunds or Transfers			\$0.00		
	Net Change			\$0.00	\$0.00	
	Year-to-Date Balance					\$117,355.54
2018-19	FY Beginning Balance	\$23,065.40				
	Monthly Beginning Balance		\$23,065.40			
	Monthly Expenses			\$0.00		
	Monthly Refunds or Transfers			\$0.00		
	Net Change			\$0.00	\$0.00	
	Year-to-Date Balance					\$23,065.40
2019-20	FY Beginning Balance	\$24,063.00				
	Monthly Beginning Balance		\$24,063.00			
	Monthly Expenses			\$0.00		
	Monthly Refunds or Transfers			\$0.00		
	Net Change			\$0.00	\$0.00	
	Year-to-Date Balance					\$24,063.00
2020-21	FY Beginning Balance	\$24,000.00				
	Monthly Beginning Balance		\$24,000.00			
	Monthly Expenses			\$0.00		
	Monthly Refunds or Transfers			\$0.00		
	Net Change			\$0.00	\$0.00	
	Year-to-Date Balance					\$24,000.00
2021-22	FY Beginning Balance	\$0.00				
	Monthly Beginning Balance		\$23,934.00			
	Monthly Expenses			\$0.00		
	Monthly Refunds or Transfers			\$0.00		
	Net Change			\$0.00	\$23,934.00	
	Year-to-Date Balance					\$23,934.00
Total Available		\$188,483.94				\$212,417.94

EXPENDITURES: 30121

Monthly Expenses

July	\$75.00	Oct.	Jan.	Apr.
Aug.		Nov.	Feb.	May
Sept		Dec.	Mar.	June

Itemized Expenses

		<u>Total for Month</u>	<u>Total to Date</u>
	Other publications	\$0.00	\$75.00
Total		<u>\$0.00</u>	<u>\$75.00</u>



Senate Box 203078
Harrisburg, PA 17120-3078
(717) 787-7680
Fax (717) 772-4524
lgc@palegislature.us
www.lgc.state.pa.us

**LOCAL GOVERNMENT
COMMISSION**
Created in 1935

EXECUTIVE DIRECTOR
David A. Greene

ASSISTANT DIRECTOR
Kristopher J. Gazsi

MEMBERS

Senator Scott E. Hutchinson
Senator Judy Ward
Senator Cris Dush

Senator Judith L. Schwank
Senator Timothy P. Kearney

Representative R. Lee James
Representative Dan Moul
Representative Jerry Knowles

Representative Robert Freeman
Representative Christina D. Sappey

To: Members of the Local Government Commission

From: David A. Greene, Executive Director

Re: Legislative proposal topics resulting from September 13, 2021, joint public hearing on positives experienced by local governments during the COVID-19 Emergency

Date: September 29, 2021

After reviewing testimony presented at the hearing and internal discussions, Commission staff recommends the following issues for research, drafting, and presentation to the Commission as possible Commission-sponsored legislation:

- Changes to Act 511 of 1965- Tying earned income tax deadlines to PA Department of Revenue deadlines.
- Remote Public Participation- Establishing broadly enabling guidelines for permanent remote public participation in municipal meetings in order to preserve existing rights to public comment while preserving the integrity of municipal official action.
- Exploring the broadening of strictures on physical quorum requirements under, at least the following circumstances:
 - Emergencies
 - Permanently for governing bodies
 - Permanently for advisory boards and commissions
- Providing guidance for the broadcast and preservation of recordings of virtual municipal proceedings.
- Amending Title 53 (Municipalities Generally) Chapter 11, Subchapter B (Emergency Seat of Government) and Subchapter C (Emergency Succession of Officers) to apply to other emergency situations.